# First Regular Session Seventy-second General Assembly STATE OF COLORADO

**BILL B** 

LLS NO. 19-0227.02 Yelana Love x2295

**HOUSE BILL** 

### **HOUSE SPONSORSHIP**

Kennedy and Singer, Pettersen

## SENATE SPONSORSHIP

Priola,

#### **House Committees**

#### **Senate Committees**

	A BILL FOR AN ACT
101	CONCERNING SUPPORTS FOR PERSONS RECOVERING FROM SUBSTANCE
102	USE DISORDERS, AND, IN CONNECTION THEREWITH, EXPANDING
103	A PROGRAM IN THE DEPARTMENT OF LOCAL AFFAIRS THAT
104	PROVIDES VOUCHERS FOR HOUSING ASSISTANCE TO CERTAIN
105	INDIVIDUALS, REQUIRING EACH RECOVERY RESIDENCE
106	OPERATING IN COLORADO TO BE LICENSED BY THE
107	DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT, AND
108	CREATING THE OPIOID CRISIS RECOVERY FUND.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at

# http://leg.colorado.gov/.)

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**Opioid and Other Substance Use Disorders Study Committee.** The bill:

- Expands the housing voucher program currently within the department of local affairs to include individuals with a substance use disorder and appropriates \$4.3 million each of the next 5 fiscal years to support the program (section 1);
- Requires each recovery residence operating in Colorado to be licensed by the department of public health and environment (section 2); and
- Creates the opioid crisis recovery fund for money the state receives as settlement or damage awards resulting from opioid-related litigation (section 3).

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. In Colorado Revised Statutes, 24-32-721, amend (4)(b); and add (5) and (6) as follows:

24-32-721. Colorado affordable housing construction grants and loans - housing development grant fund - creation - housing assistance for a person with a behavioral, mental health, or substance use disorder - cash fund - definition. (4) (b) In conjunction with its other programs to provide assistance in obtaining housing and subject to available appropriations, the division shall establish a program that provides vouchers and other support services for housing assistance for a person with a mental health disorder, SUBSTANCE USE DISORDER, or co-occurring behavioral health disorder who is transitioning from the department of corrections, the division of youth corrections in the department of human services, A MENTAL HEALTH INSTITUTE, or a county jail into the community, OR AN INDIVIDUAL WHO IS HOMELESS OR IN AN UNSTABLE HOUSING ENVIRONMENT AND IS TRANSITIONING FROM A RESIDENTIAL TREATMENT PROGRAM OR IS ENGAGED IN THE COMMUNITY

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1	TRANSITION SPECIALIST PROGRAM CREATED PURSUANT TO SECTION
2	27-66.5-103.
3	(5) For the $2019-20$ fiscal year, and each of the following
4	FOUR FISCAL YEARS, THE GENERAL ASSEMBLY SHALL APPROPRIATE FOUR
5	MILLION THREE HUNDRED THOUSAND DOLLARS TO THE DIVISION FOR THE
6	VOUCHER PROGRAM SPECIFIED IN SUBSECTION (4)(b) OF THIS SECTION.
7	(6) The executive director of the department of local
8	AFFAIRS SHALL REPORT TO THE SENATE COMMITTEE ON HEALTH AND
9	HUMAN SERVICES AND THE HOUSE OF REPRESENTATIVES COMMITTEES ON
10	HEALTH, INSURANCE, AND ENVIRONMENT AND PUBLIC HEALTH CARE AND
11	HUMAN SERVICES, OR ANY SUCCESSOR COMMITTEES, UNDER THE "STATE
12	MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT
13	(SMART) GOVERNMENT ACT", PART 2 OF ARTICLE 7 OF TITLE 2 ON:
14	(a) The number of projects funded under this section;
15	(b) THE NUMBER OF UNITS IN EACH PROJECT FUNDED; AND
16	(c) THE NUMBER OF QUALIFIED INDIVIDUALS HOUSED AS A RESULT
17	OF THIS SECTION.
18	<b>SECTION 2.</b> In Colorado Revised Statutes, <b>add</b> 25-1.5-108.5 as
19	follows:
20	25-1.5-108.5. Regulation of recovery residences - stakeholder
21	group - definition. (1) As used in this section, "recovery
22	RESIDENCE" MEANS ANY PREMISES, PLACE, OR BUILDING THAT PROVIDES
23	ALCOHOL-FREE OR DRUG-FREE HOUSING, PROMOTES INDEPENDENT LIVING
24	AND LIFE SKILL DEVELOPMENT, AND PROVIDES STRUCTURED ACTIVITIES
25	THAT ARE DIRECTED PRIMARILY TOWARD RECOVERY FROM SUBSTANCE
26	USE DISORDERS IN A SUPERVISED SETTING TO A GROUP OF UNRELATED
27	INDIVIDUALS WHO ARE RECOVERING FROM DRUG OR ALCOHOL ADDICTION

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1	AND WHO ARE RECEIVING OUTPATIENT BEHAVIORAL HEALTH SERVICES FOR
2	SUBSTANCE ABUSE OR ADDICTION TREATMENT WHILE LIVING IN THE
3	RESIDENCE. "RECOVERY RESIDENCE" DOES NOT INCLUDE A PRIVATE
4	RESIDENCE IN WHICH A RELATED FAMILY MEMBER IS REQUIRED TO
5	RECEIVE OUTPATIENT BEHAVIORAL HEALTH SERVICES OR ADDICTION
6	TREATMENT AS A CONDITION OF CONTINUING TO RESIDE IN THE FAMILY
7	DWELLING.
8	(2) Effective January 1, 2020, a person shall not operate
9	A RECOVERY RESIDENCE UNLESS LICENSED BY THE DEPARTMENT. THE
10	DEPARTMENT SHALL DEEM A RECOVERY RESIDENCE THAT IS ACCREDITED
11	BY THE COLORADO ASSOCIATION OF RECOVERY RESIDENCES, OR ITS
12	SUCCESSOR ORGANIZATION, AS SATISFYING THE REQUIREMENTS FOR
13	INITIAL LICENSURE OR RENEWAL OF AN EXISTING LICENSE.
14	(3) A RECOVERY RESIDENCE OWNER, EMPLOYEE, OR
15	ADMINISTRATOR, OR AN INDIVIDUAL RELATED TO A RECOVERY RESIDENCE
16	OWNER, EMPLOYEE, OR ADMINISTRATOR, MAY NOT DIRECTLY OR
17	INDIRECTLY:
18	(a) SOLICIT OR ACCEPT A COMMISSION, A FEE, OR ANYTHING OF
19	MONETARY OR MATERIAL VALUE:
20	(I) FOR ADMISSION OF A RESIDENT OR RESIDENT FEES FROM A
21	THIRD PARTY, EXCEPT FOR STATE OR FEDERAL CONTRACTS THAT
22	SPECIFICALLY REIMBURSE FOR RESIDENT FEES; OR
23	(II) From a treatment facility that is licensed or certified
24	BY THE DEPARTMENT FOR THE TREATMENT OF SUBSTANCE USE DISORDERS
25	FOR RESIDENT FEES; OR
26	(b) ACCEPT OR RECEIVE A PAYMENT, TRADE, COMMISSION, OR FEE
27	FROM A TOXICOLOGY LABORATORY THAT PROVIDES CONFIRMATION

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1	TESTING OR POINT-OF-CARE TESTING FOR RESIDENTS.
2	(4) THE DEPARTMENT MAY TAKE ACTION AGAINST A PERSON FOR
3	A VIOLATION OF THIS SECTION.
4	SECTION 3. In Colorado Revised Statutes, add 27-82-114 as
5	follows:
6	27-82-114. Opioid crisis recovery fund - board of governors -
7	appointment - purpose. (1) The opioid crisis recovery fund,
8	REFERRED TO IN THIS SECTION AS THE "FUND", IS HEREBY CREATED IN THE
9	STATE TREASURY. THE FUND CONSISTS OF MONEY THAT THE GENERAL
10	ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND AND THE NET
11	SETTLEMENT OR DAMAGE AWARDS RECEIVED BY THE STATE AS THE
12	RESULT OF OPIOID-RELATED LITIGATION.
13	(2) The state treasurer shall credit all interest and
14	INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE
15	FUND TO THE FUND.
16	(3) Money in the fund is continuously appropriated to the
17	BOARD OF GOVERNORS OF THE OPIOID CRISIS RECOVERY FUND, CREATED
18	IN SUBSECTION (4) OF THIS SECTION, FOR THE PURPOSE OF FUNDING
19	EFFORTS TO AID IN PREVENTION, PUBLIC AWARENESS, PROVIDER
20	EDUCATION, EARLY DETECTION AND INTERVENTION, HARM REDUCTION,
21	TREATMENT, AND RECOVERY RELATED TO THE OPIOID CRISIS.
22	(4) There is hereby created in the office of Behavioral
23	HEALTH THE BOARD OF GOVERNORS OF THE OPIOID CRISIS RECOVERY
24	FUND, REFERRED TO IN THIS SECTION AS THE "BOARD".
25	(5) (a) The board consists of members appointed as
26	FOLLOWS:
27	(I) SEVEN MEMBERS APPOINTED BY THE GOVERNOR, INCLUDING:

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1	(A) ONE MEMBER LICENSED TO PRACTICE MEDICINE PURSUANT TO
2	ARTICLE 36 OF TITLE 12;
3	(B) ONE MEMBER LICENSED TO PRACTICE PHARMACY PURSUANT
4	TO ARTICLE 42.5 OF TITLE 12;
5	(C) ONE MEMBER LICENSED TO PRACTICE AS A NURSE PURSUANT
6	to article 38 of title 12;
7	(D) ONE MEMBER LICENSED AS A DENTIST PURSUANT TO ARTICLE
8	35 OF TITLE 12;
9	(E) One member licensed as a veterinarian pursuant to
10	ARTICLE 64 OF TITLE 12;
11	(F) ONE MEMBER LICENSED AS A PHYSICAL THERAPIST PURSUANT
12	to article 41 of title 12; and
13	(G) One member representing a local public health
14	AGENCY;
15	(II) ONE MEMBER APPOINTED BY THE EXECUTIVE DIRECTOR OF THE
16	DEPARTMENT OF HUMAN SERVICES OR THE EXECUTIVE DIRECTOR'S
17	DESIGNEE;
18	(III) ONE MEMBER APPOINTED BY THE EXECUTIVE DIRECTOR OF
19	THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT OR THE
20	EXECUTIVE DIRECTOR'S DESIGNEE;
21	(IV) ONE MEMBER APPOINTED BY THE EXECUTIVE DIRECTOR OF
22	THE DEPARTMENT OF REGULATORY AGENCIES OR THE EXECUTIVE
23	DIRECTOR'S DESIGNEE;
24	$(V) \ \ O \text{Ne member appointed by the executive director of the}$
25	DEPARTMENT OF HEALTH CARE POLICY AND FINANCING OR THE EXECUTIVE
26	DIRECTOR'S DESIGNEE;
27	(VI) ONE MEMBER FROM THE STATE SUBSTANCE ABUSE TREND

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1	AND RESPONSE TASK FORCE, CREATED IN SECTION 18-18.5-103, APPOINTED
2	BY THE ATTORNEY GENERAL OR THE ATTORNEY GENERAL'S DESIGNEE;
3	(VII) ONE MEMBER FROM THE CENTER FOR RESEARCH INTO
4	SUBSTANCE USE DISORDER PREVENTION, TREATMENT, AND RECOVERY
5	support strategies, created in section 27-80-118 (3), appointed by
6	THE DIRECTOR OF THE CENTER OR THE DIRECTOR'S DESIGNEE;
7	(VIII) ONE MEMBER FROM EACH SAFETY NET HOSPITAL THAT
8	PROVIDES ADDICTION SERVICES APPOINTED BY THE HOSPITAL;
9	(IX) ONE MEMBER FROM THE COLORADO DISTRICT ATTORNEYS'
10	COUNCIL APPOINTED BY ITS EXECUTIVE DIRECTOR OR THE EXECUTIVE
11	DIRECTOR'S DESIGNEE;
12	(X) Two members representing law enforcement agencies,
13	ONE OF WHOM IS APPOINTED BY THE COLORADO ASSOCIATION OF CHIEFS
14	OF POLICE AND ONE OF WHOM IS APPOINTED BY THE COUNTY SHERIFFS OF
15	Colorado;
16	(XI) ONE MEMBER FROM COLORADO COUNTIES, INC., APPOINTED
17	BY ITS EXECUTIVE DIRECTOR;
18	(XII) ONE MEMBER REPRESENTING THE COLORADO MUNICIPAL
19	LEAGUE, OR ANY SUCCESSOR ORGANIZATION, APPOINTED BY THE
20	PRESIDENT OF THE COLORADO MUNICIPAL LEAGUE OR THE PRESIDENT'S
21	DESIGNEE.
22	(b) The appointing authorities shall make their initial
23	APPOINTMENTS TO THE BOARD NO LATER THAN NINETY DAYS AFTER THE
24	STATE RECEIVES A SETTLEMENT OR DAMAGE AWARD.
25	(6) EACH MEMBER OF THE BOARD WHO IS APPOINTED PURSUANT TO
26	SUBSECTION (5) OF THIS SECTION SERVES AT THE PLEASURE OF THE
27	OFFICIAL WHO APPOINTED THE MEMBER. A VACANCY SHALL BE FILLED IN

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1	THE SAME MANNER AS THE INITIAL APPOINTMENT.
2	(7) Notwithstanding section 2-2-326, each member of the
3	BOARD SERVES WITHOUT COMPENSATION BUT IS ENTITLED TO RECEIVE
4	REIMBURSEMENT FROM MONEY IN THE FUND CREATED IN SUBSECTION $(1)$
5	OF THIS SECTION FOR ACTUAL AND NECESSARY EXPENSES THE MEMBER
6	INCURS IN THE PERFORMANCE OF HIS OR HER DUTIES AS A MEMBER OF THE
7	BOARD.
8	(8) (a) If the state receives money from a settlement or
9	DAMAGE AWARD FROM OPIOID-RELATED LITIGATION, THE DIRECTOR SHALL
10	ORGANIZE AND CALL THE FIRST MEETING OF THE BOARD.
11	(b) THE BOARD SHALL ELECT A CHAIR FROM AMONG ITS MEMBERS
12	TO SERVE FOR A TERM NOT TO EXCEED TWO YEARS.
13	(c) The board shall meet as necessary to complete its
14	DUTIES.
14 15	DUTIES.  (9) THE BOARD SHALL:
15	(9) The board shall:
15 16	<ul><li>(9) The board shall:</li><li>(a) Determine a formula based on population size,</li></ul>
15 16 17	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY
15 16 17 18	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE
15 16 17 18 19	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE  STATE AND RURAL AND FRONTIER AREAS OF THE STATE AS DEFINED IN
15 16 17 18 19 20	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE  STATE AND RURAL AND FRONTIER AREAS OF THE STATE AS DEFINED IN  SECTION 39-22-538;
15 16 17 18 19 20 21	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE  STATE AND RURAL AND FRONTIER AREAS OF THE STATE AS DEFINED IN  SECTION 39-22-538;  (b) REVIEW THE APPLICATIONS RECEIVED PURSUANT TO THE RULES
15 16 17 18 19 20 21 22	(9) The board shall:  (a) Determine a formula based on population size,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE  STATE AND RURAL AND FRONTIER AREAS OF THE STATE AS DEFINED IN  SECTION 39-22-538;  (b) REVIEW THE APPLICATIONS RECEIVED PURSUANT TO THE RULES  ADOPTED IN ACCORDANCE WITH SUBSECTION (11) OF THIS SECTION; AND
15 16 17 18 19 20 21 22 23	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE  STATE AND RURAL AND FRONTIER AREAS OF THE STATE AS DEFINED IN  SECTION 39-22-538;  (b) REVIEW THE APPLICATIONS RECEIVED PURSUANT TO THE RULES  ADOPTED IN ACCORDANCE WITH SUBSECTION (11) OF THIS SECTION; AND  (c) IN AWARDING MONEY, CONSIDER WHETHER THE REQUEST
15 16 17 18 19 20 21 22 23 24	(9) THE BOARD SHALL:  (a) DETERMINE A FORMULA BASED ON POPULATION SIZE,  OVERDOSE DEATH RATE, AND TREATMENT NEED TO ENSURE THAT MONEY  FROM THE FUND IS AVAILABLE PROPORTIONALLY TO URBAN AREAS OF THE  STATE AND RURAL AND FRONTIER AREAS OF THE STATE AS DEFINED IN  SECTION 39-22-538;  (b) REVIEW THE APPLICATIONS RECEIVED PURSUANT TO THE RULES  ADOPTED IN ACCORDANCE WITH SUBSECTION (11) OF THIS SECTION; AND  (c) IN AWARDING MONEY, CONSIDER WHETHER THE REQUEST  MEETS THE STANDARD SPECIFIED IN SUBSECTION (3) OF THIS SECTION.

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1	(11) If the state receives money from a settlement or
2	DAMAGE AWARD FROM OPIOID-RELATED LITIGATION, THE OFFICE OF
3	BEHAVIORAL HEALTH SHALL PROMULGATE RULES SPECIFYING THE
4	PROCEDURE FOR ENTITIES TO REQUEST MONEY FROM THE BOARD FROM
5	THE OPIOID CRISIS RECOVERY FUND.
6	(12) Notwithstanding section 24-1-136 (11)(a)(I), on or
7	BEFORE JULY 1 OF EACH CALENDAR YEAR FOLLOWING THE YEAR IN WHICH
8	THE BOARD DISPERSES MONEY FROM THE FUND, THE BOARD SHALL REPORT
9	TO THE HEALTH, INSURANCE, AND ENVIRONMENT COMMITTEE OF THE
10	HOUSE OF REPRESENTATIVES AND THE HEALTH AND HUMAN SERVICES
11	COMMITTEE OF THE SENATE, OR ANY SUCCESSOR COMMITTEES. THE
12	REPORT MUST INCLUDE EACH ENTITY THAT RECEIVED MONEY FROM THE
13	FUND AND THE AMOUNT OF AND PURPOSE FOR THE MONEY.
14	SECTION 4. Safety clause. The general assembly hereby finds,
15	determines, and declares that this act is necessary for the immediate
16	preservation of the public peace, health, and safety.

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